Appendix A



Fareham Borough Council Authority Monitoring Report (AMR) 2022-23

October 2023



Further Information

Information on the progress of Fareham's Local Development Documents and details of consultations are available at the following website www.fareham.gov.uk/planning/local_plan

If you have any questions on the Fareham Borough Local Plan, please contact a member of the Planning Strategy Team at Fareham Borough Council.

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For more detailed information and guidance on the planning system, visit the Ministry for Housing, Communities and Local Government website at www.communities.gov.uk.

If you require this document in large print, or help with translation into other languages, please call 01329 236100 for further information.

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1.0 Introduction

Purpose and Aim of the Authority Monitoring Report

- 1.1 Local Planning Authorities (LPAs) are required to produce an Authority Monitoring Report (AMR) as set out in Regulation 34 of the Town and Country Planning (Local Planning) (England) Regulations 2012. This is the 17th Authority Monitoring Report (AMR) and covers the period 1 April 2022 to 31 March 2023.
- Monitoring of policies enables officers to assess the effectiveness of existing policies and to implement any proposed changes to key policy shortcomings. Policies also need to be updated or revised where relevant legislation, policies or guidance has changed or been updated.
- 1.3 The current system of plan making is designed to be a continuous process, with the Local Planning Authority regularly preparing, adopting, and reviewing Local Development Documents to take account of changing national and local circumstances. Keeping plans up to date is assessed by the AMR, the principal objectives of which is to report on the Delivery and implementation of the policies in the Local Plan and progress against the milestones set out in the Council's Local Development Scheme (LDS) timetable;
- 1.4 This AMR provides monitoring and delivery information across the themes contained within the Local Plan, including those for which the Council's partner organisations have responsibility for delivery including:
 - Housing Delivery reporting on housing completions during the monitoring period, including affordable housing and self and custom build housing;
 - **Employment Floorspace Delivery** reporting on employment floorspace gains and losses during 2022/23, including any losses to residential;
 - Retail and Leisure Floorspace Delivery reporting on retail and leisure floorspace developments during the monitoring period and identifying progress in relation to the assessed needs for retail floorspace.
 - Transport and Movement Reporting on highways and public transport related improvements that have been announced, progressed or completed during and following the 2022/23 monitoring period;
 - Flood Risk and Coastal Management Reporting on any residential applications approved against Environmental Agency advice and on projects impacting upon the coastline within the Borough during 2022/23;
 - Biodiversity and the Natural Environment Reporting on priority habitats and nature conservation designations, including the condition of these where such information is available during 2022/23.
 - Contributions from Development reporting on CIL and S106 receipts collected by the Council through planning applications during 2022/23;

2.0 Delivery and Implementation

Local Development Scheme

- 2.1 The Council's Local Development Scheme (LDS) identifies the preparation stages and timetable for each of the Local Development Documents (LDDs) that the Council is preparing. In accordance with the Town and Country Planning (Local Planning) (England) Regulations 2012, the AMR must report on the progress of documents against the LDS timetable and milestones.
- 2.2 The Council's June 2021 LDS set out the timetable to produce the new Fareham Local Plan 2037.
- 2.3 In accordance with the LDS timetable, the Council submitted the Fareham Local Plan 2037 to the Secretary of State for Examination on 30th September 2021. The LDS sets out the timetable for Examination and Adoption of the plan, however these timeframes could only be estimated as they are determined by the Planning Inspectorate who undertake the Examination on behalf of the Secretary of State. The LDS timetable estimated that Examination would occur in Winter/Spring 2021/22 and this took place in March/April 2022. Adoption of the Local Plan was anticipated in Autumn/Winter 2022, however the Inspector's final report was received in March 2023 and the plan was adopted in April 2023.

Adopted Local Plan

- 2.4 On 5th April 2023 the Council adopted the Fareham Local Plan 2037 (henceforth referred to as the Local Plan 2037), in accordance with Section 23 of the Planning and Compulsory Purchase Act 2004 and Regulations 17 and 26 of the Town and Country Planning (Local Planning) (England) Regulations 2012. The Local Plan 2037 supersedes the Local Plan Part 1: Core Strategy and Local Plan Part 2: Development Sites and Policies.
- 2.5 For this monitoring period (2022/23) housing delivery and employment and retail land supply will be measured against the Local Plan 2037, as the new Local Plan adopts a baseline of 2021/22. However, as the Local Plan 2037 was adopted after this AMR monitoring period, Development Management decisions were made in consideration of the policies contained in the Local Plan Parts 1 and 2. As such it is the monitoring framework for the Local Plan Parts 1 and 2 and the effectiveness of the policies they contain which is being assessed for effectiveness in this AMR.
- 2.6 In addition to the Local Plan 2037, the Fareham development plan also includes The Welborne Plan, adopted in 2015, to deliver a new community of homes, employment areas, schools and local services. The Council acknowledge that the timeframes set out in the monitoring indicators of The Welborne Plan have been delayed, whilst additional land assembly and unforeseen infrastructure planning was undertaken, however the Council have been working with Buckland Development Ltd to progress development, with the Outline Application for the entire community being approved in 2021.

2.7 During this 2022/23 reporting period, the Council have approved the reserved matters application for the access, appearance, landscaping and construction of roads related to the delivery of phase 1 of Welborne. Future AMRs will include reviews of the implementation of The Welborne Plan policies in accordance with its monitoring framework as applications are received and the development progresses.

3.0 Housing Need and Supply

Number of New Homes Permitted

- 3.1 The monitoring of housing delivery in Fareham Borough is undertaken in partnership with Hampshire County Council in order to ensure that the housing completion count is accurate and robust.
- 3.2 The Council has undertaken a review of the permissions granted to ensure that only additional new homes are counted. As such, the data exclude annexes and any replacement dwellings from the count and any losses are considered to achieve a figure of net gain housing permissions. These figures in table 1 below include outline applications, change of use and prior approval (permitted development) applications but not reserved matters applications to avoid double counting. The figure for 2021-2022 includes the outline application for 6,000 homes at Welborne Garden Village.

| Year | Net new homes permitted |
|-----------|-------------------------|
| 2016-2017 | 302 |
| 2017-2018 | 306 |
| 2018-2019 | 219 |
| 2019-2020 | 45 |
| 2020-2021 | 523 |
| 2021-2022 | 7,559 |
| 2022-2023 | 351 |

Table 1: Net new homes permitted.

Housing Completions

3.3 For the monitoring year 2022/23 a total of 144 net new dwellings (C2 & C3) were completed in Fareham Borough (Appendix 1). There were 6 C2 units gained and 6 lost, resulting in a net gain of 0 C2 units.

| Year | C3 Completions | C3 Loss | C2 Completions | C2 Loss | Total Net Completions |
|-----------|-------------------|---------|-------------------|---------|-----------------------|
| 2016-2017 | 350 | 13 | 12 | 0 | 349 |
| 2017-2018 | 311 | 20 | 0 | 0 | 291 |
| 2018-2019 | 300 | 10 | 0 | 0 | 290 |
| 2019-2020 | 297 | 12 | 0 | 0 | 285 |
| 2020-2021 | 133 | 16 | 0 | 0 | 117 |
| 2021-2022 | 100 | 14 | 150* | 6* | 213 |
| 2022-2023 | 153 | 9 | 6 | 6 | 144 |

Table 2: Housing Completions

3.4 The projected completions for 2022/23 in the Local Plan 2037 is 331 dwellings. Therefore, there is a shortfall of 187 dwellings from the projected figures. This shortfall is due to a number of sites taking longer to deliver than anticipated.

^{*}A ratio is applied to C2 delivery in accordance with the HDT.

The Council liaises with developers to gather information on estimated completion timeframes to inform the Local Plan projections, however the availability of labour and materials has had an impact on housing delivery. The sites which make up this shortfall are continuing to progress, as seen in the outstanding permissions under construction, with delivery anticipated in 2023/34.

Outstanding Permissions

3.5 The following table shows the net number of dwellings with permission as of 31st March 2023, and of those how many are under construction. The outstanding net permissions includes 6,000 dwellings at Welborne.

| Year | Outstanding Net Permissions | Under Construction |
|-----------|-----------------------------|--------------------|
| 2022-2023 | 8,335 | 399 |

Table 3: Outstanding Net Permissions

Five-year Housing Land Supply

- 3.6 The National Planning Policy Framework (NPPF) requires LPAs to identify and update annually a supply of specific deliverable sites to provide five years supply of housing against their requirements. The NPPF also requires an additional buffer of 5% (or 20% in the case of persistent under-delivery) to ensure choice and competition in the market for land.
- 3.7 The latest Five-Year Housing Land Supply report went to Planning Committee on 25th January 2023 where it was reported that the Council has 5.49 years of housing supply against the 5YHLS requirements. A full breakdown of the methodology used to calculate the 5YHLS and the updated position can be found in the 5YHLS position report on the Council's website¹.

Housing Delivery Test

- 3.8 Housing delivery is also measured through the Housing Delivery Test (HDT) which was introduced by the 2018 NPPF. The test provides a percentage measurement of the number of homes that have been built over the previous three financial years (i.e. April-March) against the number of homes required during that three-year period. The HDT results are reported by Government each year.
- 3.9 The result of the HDT 2022, covering the period from April 2019-March 2022, has not yet been published. The consultation on the reforms to national planning policy published on 22nd December 2022 indicate that the government are considering removing the 20% buffer consequence for not meeting the HDT, as well as taking into account deliverable permissions granted in calculation the HDT.

¹ https://moderngov.fareham.gov.uk/documents/s33591/Planning-5%20Year%20Housing%20Land%20Supply%20Position.pdf

3.10 However, as no response to the consultation has been published, it is unclear whether this will take effect. In the interim, the last HDT published in January 2022 (covering April 18 to March 21) is still in effect and resulted in a measurement of 62%.

Table 4: HDT 2022 result

| | nber of Ho Required | | Total Homes | Number of Homes Delivered | | | Total Homes | HDT 2021 |
|---------|------------------------|---------|----------------|---------------------------|---------|---------|----------------|-------------|
| 2018/19 | 2019/20 | 2020/21 | Required | 2018/19 | 2019/20 | 2020/21 | Delivered | Measurement |
| 347 | 428 | 342 | 1,117 | 290 | 285 | 117 | 692 | 62% |

- 3.11 Whilst there has been no 2022 result, it is anticipated that the outcome would remain below 75%. In the absence of any further update, in accordance with the HDT requirements, the Council applies a 20% buffer to the 5-year housing land supply calculation.
- 3.12 The Housing Delivery Test Action Plan can be viewed on the Council's website².

² https://www.fareham.gov.uk/PDF/planning/local_plan/FINAL_HDT_ActionPlanAmended.pdf

4.0 Employment

- 4.1 Fareham has a strong economy with a good number and mix of businesses and approximately 87% of the Borough's population classed as Economically Active People. There are a number of successful business parks in the borough, with the largest concentration around junction 9 of the M27.
- 4.2 South of the motorway the Segensworth Employment area has developed in phases over the last 25 years. Titchfield Park between Segensworth Road and the A27 contains Office for National Statistics and Eaton Aerospace. Kites Croft lies south of the A27 close to St Margarets roundabout. North of Junction 9 is Solent Business Park. South of the M27 between Junctions 10 and 11 are Fareham Industrial Park, Fareham Heights and Fort Wallington, while along the A32, the Wickham Road business area includes Furzehall Farm and The Potteries. The modern business park and golf course at the Cams Estate is south of the A27 at Delme roundabout. Newgate Lane, a mile to the south of the town centre, provides a range of industrial and commerical uses. Portchester Park and the Murrills Estate lie to the south and north of the A27 close to the Borough boundary.
- 4.3 Traditional B-class employment (office, industrial and warehousing/logistics) completions and losses are monitored annually to assess floorspace delivery against identified need.
- 4.4 On the 1st September 2020, the government amended the use class order to include a new 'E' class which combines all commercial, business and services uses including shops, financial and professional services, cafes, offices, research and development, industrial, clinics and health centres, day centres and gyms.
- 4.5 This means that categorising land for 'B class' employment uses is no longer appropriate. However, we are still reporting completions for traditional B1 Office, B2 Industry/Manufacturing and B8 Warehousing in this report.

Employment Floorspace Completions (gains and losses)

- 4.6 Unusually for the borough, there were no recorded employment floorspace completions recorded in 2022/23. The last few years have seen consistent floorspace delivery at Daedalus, which has not continued during this monitoring period, as the focus shifts to the next phase of development.
- 4.7 Figure 1 presents the past ten years of employment floorspace completions within the borough. It can be clearly seen that completions of employment floorspace, particularly B2/B8 (manufacturing, industry, and warehousing) have been relatively consistent over the previous six years. This is largely due to the ongoing development taking place at Faraday Business Park, Daedalus.

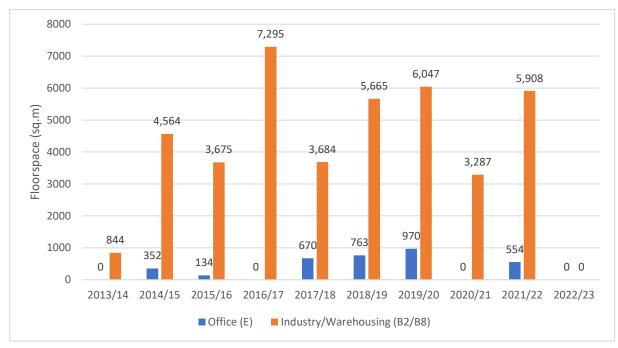


Figure 1: Employment Floorspace Completions

4.8 There was a total loss of 1,959 sqm of employment floorspace during the monitoring period. These losses are all entirely to residential (C class).

| Address | Description | Use class | Completed Loss 2022-23 |
|---|---|--------------|------------------------------|
| September Cottage, Land to the rear of Brook Avenue, Warsash | Demolition of existing industrial and storage buildings and construction of four detached dwellings | B8 | 705 |
| Wates House, Wallington Hill, Fareham | Change of use from B1 to C3 | B1(a) | 1050 |
| 201 West Street, Fareham | Demolition of existing building, erection of two commercial units, 5 x 1 bed and flats and 4 x2 bed maisonettes | B1(a) | 204 |

Table 5: Employment Floorspace Losses

4.9 There has been a fairly consistent loss of employment floorspace to other uses over the past 10 years, predominantly office to residential, but also some industrial and storage to residential as well as can be seen in table 6.

| | 2013/14 | 2014/15 | 2015/16 | 2016/17 | 2017/18 | 2018/19 | 2019/20 | 2020/21 | 2021/22 | 2022/23 |
|--|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|
| Office (E) to Resi (C3) | -856 | -4,104 | -1,846 | 0 | 0 | 0 | -451 | -3,599 | -1,141 | -1,254 |
| Office (E) to Retail (E)/ Leisure (D2) | -260 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |

| Industrial/ Warehouse (B2-8) to Resi (C3) | 0 | -2,450 | 0 | 0 | 0 | -203 | -751 | -589 | 0 | -705 |
|--|--------|--------|--------|---|------|------|--------|--------|--------|--------|
| Industrial/ Warehouse (B2-8) to Retail (E)/ Leisure (D2) | 0 | -860 | 0 | 0 | -485 | 0 | 0 | 0 | 0 | 0 |
| Total | -1,116 | -7,414 | -1,846 | 0 | -485 | -203 | -1,202 | -4,188 | -1,141 | -1,959 |

Table 6: Long term employment losses

Permitted Employment Floorspace

4.10 Permission was granted for the following applications which will lead to a gain or loss of employment floorspace in future monitoring periods.

| Address | Application Description | Gain (sq.m) | Loss (sq.m) |
|---|---|----------------|----------------|
| 174 Bridge Road Sarisbury Green Southampton SO31 7EH | Proposed erection of a building to provide a builder's workshop, store and office | 190 | |
| 26 Brunel Way Fareham PO15 5SD | Erection of Side Extension to Warehouse & Provision of Car Parking on Site Frontage | 357 | |
| Down Barn Farm Boarhunt Road Fareham PO17 6AJ | Winery and machinery store | 343.25 | |
| 24 Brunel Way Fareham PO15 5SD | Retrospective application for the construction of a Warehouse Unit | 151 | |
| Eastlands Boatyard Coal Park Lane Swanwick Southampton SO31 7GW | Construction Of New 2 Storey Business Unit - Unit C | 143 | |
| Bursledon Brickworks Coal Park Lane Swanwick Southampton SO31 7GW | Conservation And Alteration Works To Sheds 1 & 2 To Create Office Space | 1,061 | |

Table 7: New Employment Permissions

Change of use

4.11 Table 8 shows Prior Approval Change of Use applications which result again in either a loss or gain to floorspace. All of the permissions listed in the table show a loss to class E(g) Office use.

| Site Address | Description | Gain (sq.m) | Loss (sq.m) |
|---|---|----------------|----------------|
| Maincrest House 1 Union Street Fareham PO16 7XX | Change Of Use To Dwelling. Minor Internal And External Alterations, Including New Double Timber Doors To Underpass With Remote Control. | | 105 |
| 76 Botley Road Park Gate Southampton SO31 1BA | Part 3, Class O Change Of Use: Office (B1a) Use To 4X Two-Bedroom Dwellings (C3) | | 269 |

Table 8: Change of use

Employment floorspace stock

4.12 Table 9 shows the employment floorspace available through existing allocations and planning permissions (as of 1st April 2023). A significant proportion of this availability is permitted floorspace at Faraday and Swordfish Business Parks at Daedalus, and allocated floorspace at Welborne.

| Site Address | Proposal | Permitted Floorspace (Sqm) |
|---|---|----------------------------------|
| Area 12, Phase 2, Solent Business Park, Rookery Avenue | Business Park Development. Vacant Land | 23,526 |
| Land At 'U-Drive', Newgate Lane | Development For 10 B1c/B2/B8 Units | 1,345 |
| Daedalus, Hangers East (now known as Faraday) | Development for B1/B2/B8/Aerospace Use | 5,449 |
| Daedalus, Hangers West (now known as Swordfish) | Development for B1/B2/B8/Aerospace Use | 21,912 |
| Park View House, Wickham Road | Replacement office with 7 flats over | 803 |
| Welborne | Outline permission for mixed use development | 76,140 ³ |
| Bursledon Brickworks, Coal Park Lane | Conversion and Alteration to Form B1a Offices | 1,061 |
| Swanwick Marina, Bridge Road | Redevelopment for A2/B1a Boat Sales and A3 Restaurant | 1,545 |
| 4 Brunel Way | 3 Storey Offices | 285 |
| Basaire Ltd, Duncan Road | Redevelopment for replacement office unit | 550 |
| 174 Bridge Road Sarisbury Green Southampton SO31 7EH | Proposed erection of a building to provide a builder's workshop, store and office | 190 |
| 26 Brunel Way Fareham PO15 5SD | Erection of Side Extension to Warehouse & Provision of Car Parking on Site Frontage | 357 |

³ 90,000 m2 in Plan period and excludes loss of 13,860 at Dean Farm

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| Down Barn Farm Boarhunt Road | Winery and machinery store | 343.25 |
|---|--|---------|
| Fareham PO17 6AJ | | |
| 24 Brunel Way Fareham PO15 5SD | Retrospective application for the construction of a Warehouse Unit | 151 |
| Eastlands Boatyard Coal Park Lane Swanwick Southampton SO31 7GW | Construction Of New 2 Storey Business Unit - Unit C | 143 |
| Outstanding Permiss | ions | 133,800 |

Table 9: Employment Floorspace Permissions

4.13 For the monitoring period concerned, the Council is monitoring employment floorspace delivery against the Local Plan 2037. The Local Plan 2037 set out a requirement for employment floorspace in the Borough over the period from 2021 to 2037 of 121,964 square metres. Table 10 below shows progress against this requirement and demonstrates that with the permission at Welborne, and the additional allocation at Daedalus, there is a significant surplus in in terms of overall supply of employment floorspace in the Borough.

| Employment Floorspace | Total (sqm) |
|---|-------------|
| | |
| Local Plan 2037 Target | 121,964 |
| Outstanding Gains as 1st April 2023 | 49,122 |
| Outstanding Losses as 1st April 2023 | -3,496 |
| Potential Floorspace delivery from identified sites | 133,800 |
| Remaining Local Plan Part 2 Allocated Sites | 99,850 |
| Total | 279,276 |
| Surplus(Deficit) | 157,312 |

Table 10: Local Plan Delivery

5.0 Retail and Community Facilities

- 5.1 The Fareham Retail and Commercial Leisure Study (2017) and subsequent 2020 update, produced to inform and support the Local Plan 2037, demonstrated that broadly, the retail hierarchy and policies contained in the Local Plan parts 1 and 2 remained relevant and appropriate.
- 5.2 The report identified a total need of 4,600 sq.m retail floorspace for the period of the Local Plan 2037. Vacant floorspace levels have the capacity to support the need up until 2027 but it is acknowledged that the need for additional floorspace increases in the period 2027-2037. Findings from the Fareham Retail and Commercial Leisure Study Update (2020) recognise that projections beyond 2027 are less reliable and are based on broad directions of growth. Therefore, the Local Plan 2037 does not identify specific retail allocations, as it is considered more appropriate to reconsider the future projected need at the next Local Plan review.

Town and centres activity

- 5.3 The Council produces a Retail Health Check⁴ (RHC) annually to measure the vitality and viability of Fareham Town Centre and all the district and local centres within the Borough. The study measures:
 - Diversity of main town centre uses (by number, type and amount);
 - The amount of retail, leisure and office floorspace in edge-of-centre and outof-centre locations:
 - · Proportion of vacant street level property; and
 - Pedestrian flows.
- 5.4 Fareham Town Centre, being the top of the retail hierarchy, has continued to see units become vacant and in the summer 2022 RHC recorded that the overall vacancy rate in the town increased from 13,181 sq.m to 14,756 sq.m. Providing additional floorspace when there are both large and small vacancies could undermine the function of the Primary Shopping Area and as such this approach is not considered necessary or appropriate at this time.
- 5.5 Fareham Town Centre has seen an increase of 10 vacant units since the 2021 RHC, these vacancies are predominantly located in Fareham Shopping Centre.
- 5.6 It is of note that the local centres, which provide a different offer to that of the town centre, being predominantly used for convenience shopping, have performed well, with a number seeing a reduction in vacancy rates as detailed in the tables below.

| OVERALL | No. of units | Change since 2021 | % of total units | Floorspace (sqm) |
|----------|--------------|----------------------|------------------|---------------------|
| Total | 659 | 2 | | 132,112 |
| Occupied | 589 | -2 | 95.7 | 114,788 |
| Vacant | 70 | 4 | 43 | 16,324 |

Table 11: Retail units across the borough

⁴ https://www.fareham.gov.uk/planning/local_plan/retailhealthcheck.aspx

| Fareham Town Centre | No. of units | Change since 2021 | % of total units | Floorspace (sqm) |
|------------------------|-----------------|----------------------|------------------|---------------------|
| Total | 371 | 1 | | 87,680 |
| Occupied | 313 | -9 | 84 | 72,924 |
| Vacant | 58 | 10 | 16 | 14,756 |
| Use Class | No. of units | Change since 2021 | % occupied units | Floorspace (sqm) |
| E(all) | 249 | -9 | 79 | 56,880 |
| E(a) | 115 | | 36 | 34,366 |
| E(b) | 34 | | 11 | 5,708 |
| E(c) | 73 | | 23 | 11,719 |
| E(d) | 6 | | 2 | 1,193 |
| E(e) | 19 | | 6 | 3,643 |
| E(f) | 1 | | 1 | 104 |
| E(g) | 1 | | 1 | 147 |
| B2 | 6 | 4 | 2 | 746 |
| C1 | 1 | 0 | 1 | 564 |
| F1 | 7 | 0 | 2 | 4,049 |
| Suis Generis | 50 | -5 | 16 | 10,685 |

Table 12: Retail units and their uses in Fareham Town Centre

| Portchester District Centre | No. of units | Change since 2021 | % of total units | Floorspace (sqm) |
|--------------------------------|--------------|----------------------|------------------|---------------------|
| Total | 73 | 2 | | 10,335 |
| Occupied | 69 | 3 | 95 | 9,818 |
| Vacant | 4 | -1 | 5 | 517 |
| Locks Heath | No. of units | Change since 2021 | % of total units | Floorspace (sqm) |
| Total | 30 | 0 | | 9,364 |
| Occupied | 26 | -2 | 86 | 8,815 |
| Vacant | 4 | 2 | 14 | 549 |
| Stubbington Local Centre | No. of units | Change since 2021 | % of total units | Floorspace (sqm) |
| Total | 44 | 0 | | 5,578 |
| Occupied | 44 | 3 | 100 | 5,578 |
| Vacant | 0 | -3 | 0 | 0 |
| Park Gate Local Centre | No. of units | Change since 2021 | % of total units | Floorspace (sqm) |
| Total | 58 | -1 | | 7,741 |
| Occupied | 56 | 2 | 96 | 6,455 |
| Vacant | 2 | -3 | 4 | 286 |
| Broadlaw Walk Local Centre | No. of units | Change since 2021 | % of total units | Floorspace (sqm) |
| Total | 8 | 0 | | 1,633 |
| Occupied | 8 | 1 | 100 | 1,633 |
| Vacant | 0 | -1 | 0 | 0 |

| Highlands Road Local Centre | No. of units | Change since 2021 | % of total units | Floorspace (sqm) |
|--|----------------------------------|------------------------------|------------------|--|
| Total | 19 | 0 | | 2,543 |
| Occupied | 19 | 0 | 100 | 2,543 |
| Vacant | 0 | 0 | 0 | 0 |
| Gull Coppice Local Centre | No. of units | Change since 2021 | % of total units | Floorspace (sqm) |
| Total | 9 | 0 | | 1,955 |
| Occupied | 8 | -1 | 100 | 1,855 |
| Vacant | 1 | 1 | 0 | 100 |
| Titchfield Local | No. of | Change since | % of total units | Floorspace |
| Centre | units | 2021 | | (sqm) |
| Total | <u>units</u> 24 | 2021 | | (sqm) 2,266 |
| | | | 100 | |
| Total | 24 | | 100 | 2,266 |
| Total Occupied | 24 24 | 0 | | 2,266 2,266 |
| Total Occupied Vacant Warsash Local | 24 24 0 No. of | 0 1 -1 Change since | 0 | 2,266 2,266 0 Floorspace |
| Total Occupied Vacant Warsash Local Centre | 24 24 0 No. of units | 0 1 -1 Change since | 0 | 2,266 2,266 0 Floorspace (sqm) |

Table 13: Retail units in other centres

5.7 A full breakdown of the retail health of the Borough's main centres is set out in the Retail Health Check (Summer 2022). This can be found on the Council's website.

Retail floorspace gains and losses

5.8 There were no retail gains in 2022/23. Only a small number of planning applications led to a loss of retail floorspace as detailed in table 14 below. Of these, the application at 76 Botley Road is in accordance with the Local Plan 2037 Housing Allocation Policy HA48 (of which this application forms part), which recognised the contraction of retail requirement around Park Gate and allocated the site for a mixed use residential and retail.

| Planning Ref | Site Address | Proposal | Existing Use Class | Proposed Use Class | Retail Floorspace (sq.m) |
|--------------|---|--|--------------------------|--------------------------|--------------------------------|
| P/22/0484/CU | 181 Hunts Pond Road, Titchfield Common | Change Of Use To Single Dwellinghouse (Retrospective Application) | E & C3 | C3 | -74.3 |
| P/22/1749/PC | 76 Botley Road, Park Gate | "Part 3, Class O Change of Use: Office Use to 4 X Two-bedroom dwellings (C3) | E | C3 | -269 |

Table 14: Retail floorspace gains and losses

Change of use of retail

5.9 There were a small number of changes within retail uses in 2022/23. These were to wellness, services and eating out retail groups, in line with national changes to high streets. These changes maintain the vitality of centres in line with Local Plan policy.

| Planning Ref | Site Address | Proposal | Existing Use Class | Proposed Use Class | Floorspace (sq.m) |
|--------------|--|---|--------------------------|--------------------------|-------------------|
| P/22/0467/CU | 122-124 West Street Fareham | Change of use from Class E, to ground floor thai massage parlour (Sui Generis) and Class E use | E | Sui Generis & E | 59 |
| P/22/0736/CU | 6 Shore Road, Warsash | Change of use from retail to dog grooming studio | E(a) | Sui Generis | 12.88 |
| P/22/0842/CU | 12 Shore Road, Katie's Beauty Bubble, Warsash | Change of use from Retail (Class E) to Beauty Salon | E | Sui Generis | 92 |
| P/22/0907/CU | 48 Botley Road, Park Gate, | Change of use to a mixed use as cafe and wine bar (Class E(b)/Sui Generis) | E(g) | E(b) Sui Generis | 50.5 |

Table 15: Retail Change of Use

Community and Leisure

5.9 An application for an indoor swimming pool was permitted in 2022/23 which since 1992, has been the subject of a number of expired permissions, but to date has not been implemented.

| Planning Ref | Site Address | Proposal | Existing Use Class | Proposed Use Class | Floorspace (sq.m) |
|--------------|--|--|--------------------------|--------------------------|----------------------|
| P/22/1357/FP | Cams Hall Estate Golf Club, Portchester Road | Extension of golf clubhouse to provide indoor swimming pool | NA | F2 | 434.8 |

Table 16: Community and Leisure Permissions

6.0 Development Strategy

6.1 As the Local Plan 2037 was adopted after this AMR monitoring period, Development Management decisions were made in line with the policies contained in the previous Local Plan Parts 1 and 2. However, monitoring data relating to new policies in the Local Plan 2037, has been included for information. The following section looks at the Development Strategy in the Local Plan 2037 and considers development that has been permitted outside the urban area, in Strategic Gaps and in Areas of Special Landscape Quality (ASLQs).

Development in the countryside

- 6.2 Strategic Policy DS1 (Development in the Countryside) of the Local Plan 2037, seeks to protect the Borough's countryside from unplanned and large-scale development that would change its nature.
- 6.3 The Development Strategy of the Local Plan aims to focus development within the existing urban area and within specific allocations that have been determined taking into account their sustainable merits (individually and cumulatively). To support this approach, development outside of the urban areas is managed to resist encroachment of development into non-urban unsustainable areas through Policy DS1.
- The monitoring framework sets out that this policy will be monitored by the number of additional dwellings/commercial floorspace/infrastructure schemes permitted in the countryside (land outside the urban area boundary). Tables 17 and 18 shows that 20 applications where permitted for development outside of the urban area, 14 residential and 6 commercial totalling over 27 hectares.

| App Ref | Address | Details | Site Area |
|--------------|--|---|--------------|
| P/18/0520/FP | Coldeast Mansion | Erection of Two Storey Rear Extension to Contain 18 Apart-hotel Rooms & Two Storey Freestanding Annexe Block to contain 4 Duplex Apartments & Extension to Car Park | 0.035 |
| P/18/1396/FP | 44 Thornton Avenue | 2-Bed Dwelling | 0.03 |
| P/21/1301/FP | Former Egmont Nursery Brook Avenue | Eight detached houses | 2 |
| P/21/1321/FP | Fairways School | 16 modular units to provide temporary accommodation for the school | NA |
| P/21/1503/FP | 176 Funtley Road | Single storey side/rear extension to existing dwelling & erection of detached two storey dwelling adjacent to existing dwelling | 0.054 |
| P/21/2048/RM | Land to the East Of Downend Road | 180 residential dwellings | 9.91 |

| P/22/0153/FP | Gingerbread Cottage Wickham Road | 2 no. three bedroom chalet style bungalows, | 0.087 |
|--------------|---|--|--------|
| P/22/0424/FP | 20a Riverside Avenue | Conversion and Extension of Existing Outbuilding to Form 3-Bed Dwelling | 0.13 |
| P/22/0429/FP | Gate House 69c Brook Lane | Erection of 1-Bed Dwelling (As Alternative to Permitted Car Port) | 1.04 |
| P/22/0630/FP | Land To Rear Of 248-250 Botley Road | Detached 3-Bed Chalet Bungalow with Attached Carport | 0.8 |
| P/22/0840/LB | River Bank House Mill Lane | Rear single storey extension, | NA |
| P/22/1518/FP | Conifer Rise The Avenue | Demolition of existing dwelling and construction of two detached dwellings | 0.1956 |
| P/23/0194/FP | Plot 7, Bye Road | Construction of Self-Build Dwelling- Plot 7 | 0.0564 |
| P/23/0206/FP | Plot 4, Bye Road | Construction of Self Build Dwelling - Plot 4 | 0.0695 |

Table 17: Residential Permissions Outside of Urban Area

| App Ref | Address | Details | Site Area |
|--------------|-------------------------------|--|--------------|
| P/21/1864/CU | Land South Of Funtley Road | Change of use of land from equestrian/paddock to community park | 10.22 |
| P/22/0664/FP | Bursledon Brickworks | Conservation and alteration works to sheds 1 & 2 to create office space. | 0.6052 |
| P/22/0785/FP | Land West Of Posbrook Lane | Retention Stables, Demolition of Storage Outbuildings and Proposed Replacement Barn. | 0.59 |
| P/22/1104/FP | 155 Fareham Park Road | Use of Land for Storage of Scaffolding Equipment on Two Scaffold Racks; Erection of 4.0m High Fencing with Planting together with Vehicle Parking | 0.113 |
| P/22/0267/FP | 174 Bridge Road | Proposed erection of a building to provide a builder's workshop, store and office | 0.049 |
| P/22/1253/FP | Cams Hill School | Construction of 3G Sports Pitch with associated features including; 6no 12m high LED floodlights, fencing and alterations to pedestrian and vehicular access within school site. | 0.6533 |

Table 18: Commercial and Leisure Permissions Outside of Urban Area

6.5 One large residential development was permitted outside of the urban area. However, this site is an allocation in the Local Plan (HA4 Downend Road East). 6.6

6.7 Of the commercial and leisure proposals permitted outside the urban area, they are mostly largely small scale alterations or replacement buildings, that will not have a significant effect on the nature of the countryside in the Borough. The only

major incursion is the change of use of land at South of Funtley Road, changing from countryside to community park.

Maintaining Settlement Identity

6.7 Strategic Policy DS2 (Development in Strategic Gaps) seeks to prevent the coalescence of separate settlements and help maintain distinct community identities. This is achieved through the identification of Strategic Gaps.

Tables 19 and 20 show both residential and commercial/leisure schemes that have been permitted in a Strategic Gap during the monitoring period. These equate to an area of 13.17 hectares.

| App Ref | Address | Details | Site Area |
|--------------|---|---|--------------|
| P/21/1961/CU | Land to West of Car Boot Field, Titchfield | occupation of a mobile home for an essential equine worker. | 2 |
| P/23/0185/FP | 325 Southampton Road | Construction of Annexe | NA |
| P/22/1518/FP | Conifer Rise, The Avenue | Construction of two detached dwellings | 0.1956 |
| P/21/1503/FP | 176 Funtley Road, | Single storey side/rear extension to existing dwelling & erection of detached two storey dwelling adjacent to existing dwelling | 0.054 |

Table 19: Residential Permissions in Strategic Gap

| App Ref | Address | Details | Site Area |
|--------------|-------------------------------|--|--------------|
| P/21/1864/CU | Land South of Funtley Road | Change of use of land from equestrian/paddock to community park following demolition of existing buildings | 10.22 |
| P/22/0785/FP | Land West of Posbrook Lane | Retention Stables, Demolition of Storage Outbuildings and Proposed Replacement Barn. | 0.59 |
| P/22/1104/FP | 155 Fareham Park Road | Use of Land for Storage of Scaffolding | 0.113 |

Table 20: Commercial and Leisure Permissions in Strategic Gap

6.8 The tables demonstrate that there have been no planning permissions granted within a Strategic Gap that significantly affects the integrity of the gap and the physical and visual separation of settlements or the distinctive nature of settlement characters. The only notable permission, land south of Funtley road, is for community park use that will maintain the characteristics of the gap at that location.

Protecting valued landscapes

6.9 The Borough of Fareham contains landscapes of mixed character ranging from areas of unspoilt countryside, transitional landscapes on the fringes of built-up

- areas and along roads, to the true urban landscapes, or townscapes, of the Borough's towns and settlements.
- 6.10 In recognition of the intrinsic character and quality of some of the Borough's undeveloped areas, the Local Plan 2037 designates Areas of Special Landscape Quality (ASLQs). Strategic Policy DS3 (Landscape) seeks to manage development in these areas. Tables 21 and 22 show planning permissions that have been granted within ASLQs during the monitoring period. There are 5 residential and 10 Commercial/Leisure.

| App Ref | Address | Details | Site Area Ha |
|--------------|------------------|---|-----------------|
| P/22/0172/FP | Former White | Conversion to form residential care | 0.13 |
| | Hart Public | home for people with disabilities | |
| | House Castle | (Class C2) including single storey rear | |
| | Street | extension and associated alterations. | |
| P/18/1396/FP | 44 Thornton | Subdivision of Plot and Change of | 0.03 |
| | Avenue | Use of Garage to Separate 2-Bed | |
| | | Dwelling | |
| P/22/1640/LU | The Annexe | Lawful Development Certificate for | |
| | Hook Park Road | Use of Building as a Dwellinghouse | |
| P/21/1503/FP | 176 Funtley | Single storey side/rear extension to | 0.054 |
| | Road | existing dwelling & erection of | |
| | | detached two storey dwelling adjacent | |
| | | to existing dwelling | |
| P/22/1518/FP | Conifer Rise The | Demolition of existing dwelling and | 0.1956 |
| | Avenue | construction of two detached | |
| | | dwellings including landscaping and | |
| | | parking | |

Table 21: Residential Permissions within ASLQs

| App Ref | Address | Details | Site Area m ² |
|--------------|-------------------------------|--|-----------------------------|
| P/22/0267/FP | 174 Bridge Road | Proposed erection of a building to provide a builder's workshop, store and office | 190 |
| P/22/0664/FP | Bursledon Brickworks | Conservation and alteration works to sheds 1 & 2 to create office space. | 1061 |
| P/22/1053/FP | Eastlands Boatyard | Construction of new 2 storey business unit - Unit C | 143 |
| P/22/1104/FP | 155 Fareham Park Road | Use of Land for Storage of Scaffolding Equipment | 0 |
| P/22/1253/FP | Cams Hill School | Construction of 3G Sports Pitch with associated features | 6533 |
| P/22/1357/FP | Cams Hall Estate Golf Club | Extension of golf clubhouse to provide indoor swimming pool | 434.8 |
| P/22/1522/PA | Down Barn Farm | Winery and machinery store | 343.25 |
| P/22/1709/FP | Cams Hall Golf Club | Single-storey extensions to Clubhouse to provide orangery and associated additional floorspace | 257 |

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| P/21/1864/CU | Land South Of Funtley Road | Change of use of land from equestrian/paddock to community | -730 |
|--------------|-----------------------------|---|------|
| P/22/1374/CU | Mariners Quay Shore Road | Change of use from Estate Agency (Class E) to mixed use Restaurant (Class E)/Wine Bar (Sui Generis) | 88 |

Table 22: Commercial and Leisure Permissions within ASLQs

7.0 Housing Policies

Permissions for small scale development outside urban areas

- 7.1 Small housing development sites can make a significant contribution to the supply of new dwellings within the Borough, they also help to support small and medium sized housebuilder and those seeking self-build plots.
- 7.2 Therefore, the Local Plan 2037 includes Policy HP2 (New Small-Scale Residential Development Outside the Urban Areas) to allow suitable small sites within or adjacent to existing sustainably located housing settlement in the Borough. Table 22 below shows that there number of 11 dwellings that have been permitted on small scale sites outside the urban area.

| App Ref | Address | Details | Dwellings |
|--------------|--|---|-----------|
| P/18/1396/FP | 44 Thornton Avenue | 2-Bed Dwelling | 1 |
| P/21/1503/FP | 176 Funtley Road | Single storey side/rear extension to existing dwelling & erection of detached two storey dwelling adjacent to existing dwelling | 1 |
| P/22/0153/FP | Gingerbread Cottage Wickham Road | 2 no. three bedroom chalet style bungalows, | 2 |
| P/22/0424/FP | 20a Riverside Avenue | Conversion and Extension of Existing Outbuilding to Form 3-Bed Dwelling | 1 |
| P/22/0429/FP | Gate House 69c Brook Lane | Erection of 1-Bed Dwelling (As Alternative to Permitted Car Port) | 1 |
| P/22/0630/FP | Land To Rear Of 248-250 Botley Road | Detached 3-Bed Chalet Bungalow with Attached Carport | 1 |
| P/22/1518/FP | Conifer Rise The Avenue | Demolition of existing dwelling and construction of two detached dwellings | 2 |
| P/23/0194/FP | Plot 7, Bye Road | Construction of Self-Build Dwelling- Plot 7 | 1 |
| P/23/0206/FP | Plot 4, Bye Road | Construction of Self Build Dwelling - Plot 4 | 1 |

Table 22: Small Scale Residential Permissions Outside Urban Areas

Change of use to Garden Land

7.3 The Local Plan 2037 sets out that there is a need to define an appropriate dwelling curtilage as the change of use of land to domestic gardens can have a profound visual impact on the immediate settings and potential on the wider landscape, depending on the location of the site. Policy HP3 (Change of Use to Residential Garden Land) seeks to manage such changes and ensure any changes to garden land are in keeping with the surrounding area. There was no change of use of land to garden land outside of the urban area during the monitoring period.

Affordable housing completions

7.4 In 2022/23 53 out of all the completions in the Borough were for affordable homes. Table 4 shows the overall number of affordable dwellings completed since 2016/17.

| Year | Housing Completions | Affordable Completions |
|-----------|------------------------|---------------------------|
| 2016-2017 | 349 | 98 |
| 2017-2018 | 291 | 54 |
| 2018-2019 | 290 | 15 |
| 2019-2020 | 285 | 27 |
| 2020-2021 | 117 | 29 |
| 2021-2022 | 86 | 41 |
| 2022-2023 | 144 | 53 |

Table 23: Affordable Housing completions

- 7.5 Overall, the number of affordable homes rose in this monitoring year in comparison with previous years. This can largely be attributed to the completion of 11 units on a 100% affordable housing scheme at Stubbington Lane (19/0915/FP). In addition, some larger developments have delivered affordable units such as the 14 units completed at Land East of Brook Lane and North Warsash Road and the 9 units at Land at Moraunt Drive (18/0654/FP).
- 7.6 Many Registered Providers remain keen to provide new affordable housing in the Borough; many have Strategic Partnership status with Homes England and are therefore actively seeking (and delivering on) opportunities for additional affordable housing (i.e. not just that provided via Section 106 planning agreements).
- 7.7 11 of the 53 homes delivered in the monitoring period were directly delivered by the Council's Fareham Housing team. All of these homes were made available as shared ownership.

Exception sites

7.8 Policy HP6 (Exception Sites) allows for Rural Exception Sites and Entry-Level Exception Sites which enable certain sites to come forward outside urban areas for affordable housing. There were no exception sites permitted during the monitoring period.

Older Persons and Specialist Housing

7.10 There were two applications granted permission for older persons/specialist housing use within the monitoring period. There were no completions.

| Planning App | Address | Details | Dwellings |
|--------------|---------------|-----------------------------------|-----------|
| | Former White | Conversion to form residential | 6 |
| P/22/0172/FP | Hart Public | care home for people with | |
| P/22/01/2/FP | House | disabilities (Class C2) including | |
| | Castle Street | single storey rear extension | |
| | Admiral | Demolition of existing buildings | 75 |
| | House & | and erection of a 75-bedroom | |
| P/22/0709/FP | Nicholson | care home in C2 use with | |
| | Gate | associated car parking, | |
| | High Street | landscaping and access | |

Table 24: Older Persons and Specialist Housing completions

Self-Build and Custom Build

- 7.11 The Self-build and Custom Housebuilding Act 2015 (as amended by the Housing and Planning Act 2016) places a duty on LPAs to keep a register of individuals and associations of individuals who wish to acquire serviced plots of land in their area.
- 7.12 The Council established a Self-build and Custom Housebuilding Register in March 2016 which is publicised on the website. To be entered on the register applicants must be aged 18 years or older, a British Citizen, a citizen of a European Economic Area (EEA) country other than the United Kingdom or national of Switzerland and seeking to acquire a serviced plot of land in the Borough to build a house to occupy as that individual's sole or main residence. The register collects information on individual's preferences such as the types, sizes and locations of the plots sought. This information is set out in the Council's Self and Custom Build Need Background Paper, which supports the Local Plan 2037.
- 7.13 On 1 August 2017, in line with the Self-build and Custom Housebuilding Regulations 2016, the Council introduced a local connection test for all applicants wishing to join the register and individuals already registered wishing to remain on the register. The introduction of a local connection test ensures that the Council can more accurately understand and plan for the level of demand for self and custom-build housing of people living or working in the Borough. There is no charge for those wishing to join the Self and Custom Build Register.
- 7.14 As a result of the changes highlighted above, the register was split into two parts:
 - Part 1 comprises any individuals who joined the register prior to August 2017 who wished to remain, as well as individuals and associations who joined the register from August 2017 onwards and meet the connection test (either live or work within the Borough for 2 years); and
 - Part 2 for all other individuals and associations.

| | No. of | | |
|-------------|------------------|------------------|-------------|
| | individuals | No. of groups | No. of |
| | joining register | joining register | permissions |
| Base Period | (part 1) | (part 1) | granted |

| as at 30 Oct 2016 | 36 | 0 | 7 |
|-----------------------|----|---|----|
| 31/10/16-30/10/17 | 62 | 0 | 17 |
| 31/10/2017-30/10/2018 | 31 | 0 | 18 |
| 31/10/2018-30/10/2019 | 52 | 0 | 17 |
| 31/10/2019-30/10/2020 | 36 | 0 | 15 |
| 31/10/2020-30/10/2021 | 40 | 0 | 16 |
| 31/10/2021-30/10/2022 | 47 | 0 | 20 |

Table 25: Number of people joining the Self and Custom Build Register and Relevant Permissions Granted

- 7.15 The Council is required to provide suitable development permission for serviced plots of land to meet the need on part 1 of the register as recorded at the end of each base period which runs to 30th October each year. The need identified in each base period must be met within three years of the conclusion of that period. The Council are required to consider both part 1 and 2 of the register in preparing planning policy but the Planning Practice Guidance is clear that entries on part 2 of the register do not count towards demand for the purposes of the 2015 Act.
- 7.16 To meet the need identified in base period 4, the Council were required to provide 52 suitable permissions by 30th October 2022. Of the permissions granted in the three-year period to 30th October 2022, only 20 dwellings contributed towards the need of base period 4 as the other permissions granted during this period were counted towards base periods 2 & 3. Local Plan Parts 1 and 2 do not include a specific Self and Custom Build policy and as such, developments are not required to make this a consideration.

Gypsy, Travellers and Travelling Showpeople Accommodation

7.17 There was one application approved on an existing Gypsy and Traveller site, P/23/0506/FP, approved on 25/05/2023. This was for two additional single storey dayroom buildings and revisions to previously approved site layout which is providing a total of four residential Gypsy Traveller Pitches (each with space for the siting of one mobile home, one dayroom building and parking for vehicles and a single touring caravan).

8.0 Climate Change

Resource use

8.1 During the monitoring period, 73 dwellings were built on brownfield land. This equates to 48% of the completions for the year. The number of dwellings built on brownfield land does not necessarily include those sites listed on the Brownfield Land Register.

| | Dwellings built on brownfield land | Percent |
|---------|------------------------------------|---------|
| 2022-23 | 73 | 48% |

Table 26: Percent of dwellings built on brownfield land

Permissions in Flood Zone

- 8.2 The two main sources of flood risk in Fareham come from tidal and fluvial sources. Coastal Partners, is a partnership of five local authorities, set up to jointly oversee coastal flood and erosion risk across a 246km coastline from the River Hamble in the west to Pagham Harbour in the east. Fareham's coastline is covered by two coastal defence strategies:
 - River Hamble to Portchester Castle coastal flood and erosion risk management strategy
 - Portchester Castle to Emsworth coastal flood and erosion risk management strategy
- 8.3 The majority of the four main river systems in Fareham (the Hamble, Meon, Alver and Wallington) are lined by embankments or high ground on either side. Nevertheless, there still remains a risk of flooding as evidenced by the river Wallington floods in 2014.
- 8.4 The table below shows the number of residential applications (and their use class either C2 or C3 or an Annexe) granted that are situated in Flood Zones 2 &3. In total, 150 residential units were permitted within identified flood zones.

| Application Ref | Address | Details | Dwellings in Flood Zone 2 and 3 | Dwellings in Flood Zone 2 only |
|--------------------|---|--|--|---|
| P/21/0992/FP | 107 Newtown Road | Demolition Of Existing Dwelling And Erection Of Three Detached Dwellings | 3 | |
| P/22/0172/FP | Former White Hart Public House Castle Street | Conversion To Form Residential Care Home For People With Disabilities | 6 | |
| P/22/1012/FP | Assheton Court Castle Street | Demolition Of Existing Building And | 60 | |

| | | Construction Of 60 One | | |
|--------------|-----------------|------------------------|---|----|
| | | And Two Bedroom Flats | | |
| P/22/0936/FP | Land to West of | Erection Of Six | 6 | |
| | Titchfield Park | Detached Bungalows | | |
| | Road | - | | |
| P/22/0709/FP | Admiral House | Demolition Of Existing | | 75 |
| | & Nicholson | Buildings And Erection | | |
| | Gate High | Of A 75-Bedroom Care | | |
| | Street | Home | | |

Table 27: Residential Permissions in Flood Zone

8.5 Table 28 provides the justification for why the planning applications within identified flood zones were granted permission.

| Application Ref | Justification for Planning Approval |
|-----------------|--|
| P/21/0992/FP | Despite parts of the redline boundary falling within FZs 2 & 3, the site layout demonstrated that the proposed development will be located in Flood Zone 1 only. Therefore, no mitigation for flood risk required. |
| P/22/0172/FP | Despite parts of the redline boundary falling within FZs 2 & 3, the site layout demonstrated that the proposed development will be located in Flood Zone 1 only. Therefore, no mitigation for flood risk required. |
| P/22/1012/FP | Development permitted subject to condition that it is carried out in accordance with the accompanying Flood Risk Assessment and the mitigation measures contain within it. To ensure the development is safe from flooding throughout the lifetime of the development. |
| P/22/0936/FP | Development permitted subject to condition that it is carried out in accordance with the accompanying Flood Risk Assessment and the mitigation measures contain within it. To ensure the development is safe from flooding throughout the lifetime of the development. |
| P/22/0709/FP | Despite parts of the redline boundary falling within FZ 2, the site layout demonstrated that the proposed development will be located in Flood Zone 1 only. Therefore, no mitigation for flood risk required. |

Table 28: Justification for planning approval in Flood Zone

Coastal Change

- 8.6 Two Coastal Change Management Areas are identified within Fareham Borough. These are:
 - Hook Spit to Workman's Lane
 - Hook Park to Meon Shore (including Solent Breezes and Chilling Cliffs)
- 8.7 There was one permission granted within the CCMA during the monitoring period, (P/21/1043/FP) at Solent Breezes, Chilling, for the demolition of existing building and use of land for the stationing of static holiday caravans and associated facilities. This area is designated for this use and so was deemed acceptable.

Renewable and Low Carbon Technology

8.8 There were no proposals for renewable energy generation schemes within the monitoring period. There were five permissions for either electric vehicle charging points or small scale energy generation schemes.

| Planning App Ref | Site Address | Details |
|---------------------|---|--|
| P/22/0340/FP | 4 Poinsettia Close, Fareham | Electric Vehicle Charging Point |
| P/22/0405/FP | The Walled Garden, Cams Hall Estate, Fareham | Installation of 100kW/p low elevation ground mount photovoltaic solar energy system |
| P/22/0730/FP | The Old Post Office, 2 Fishers Hill, Fareham | Installation of an Electrical Charging Point within the curtilage of a Grade II listed building. |
| P/22/1246/FP | Bus Depot, Gosport Road, Fareham | Construction of Electrification works to power electric buses |
| P/23/0031/LB | The Granary, Cams Hall Estate, Fareham | Installation of one EV Charger |

Table 29: Renewable and Low Carbon Technology schemes

9.0 Natural Environment

Biodiversity Net Gain

9.1 As the Local Plan 2037 was adopted after this AMR monitoring period, Development Management decisions were made in consideration of the policies contained in the Local Plan Parts 1 and 2. The Policy relating to Biodiversity Net Gain is contained within in the Adopted Fareham Local Plan 2037 and as such the policy falls outside of the scope of the monitoring framework in this AMR.

Solent recreation

- 9.2 Bird Aware Solent is the public face of the Solent Recreation Mitigation Partnership (SRMP). It is made up of 15 local councils, Natural England, the Royal Society for the Protection of Birds, Hampshire & Isle of Wight Wildlife Trust and Chichester Harbour Conservancy. It raises public awareness of over-wintering birds on the Solent by employing a team of rangers, dog initiative and communications officers who help visitors and communities on the coast and promote awareness ensuring members of the public understand the importance of the diverse species and the impact of recreational disturbance.
- 9.3 The specific measures within the Bird Aware Solent Strategy which aim to reduce the impact on birds' habitat from new housing developments include:
 - Coastal rangers providing advice on how to avoid bird disturbance, liaising with landowners, host school visits etc.;
 - Communications, marketing and education initiatives;
 - Initiatives to encourage responsible dog walking;
 - The preparation of codes of conduct for a variety of coastal activities:
 - Site-specific projects to help manage recreation at the coast and provide secure habitats for the birds;
 - The provision of new/enhanced greenspaces as alternatives to visiting the coast.
- 9.4 Bird Aware Solent also undertake comprehensive monitoring and surveys in relation to visitors and bird numbers and distribution. Details of this can be found on their website. The work Bird Aware Solent undertakes is funded in part by the SRMP contributions raised from planning permissions for new dwellings in the Borough.
- 9.5 Financial contributions per new dwelling (based upon a sliding scale of bedroom numbers and indexed annually) are collected from developments to fund the Bird Aware Solent Strategy. This is payable in addition to any CIL liability or other S106 contributions. From the 1st of April 2022 until the end of March 2023 the developer contribution levels were:
 - 1 bedroom property £390
 - 2 bedroom property £563
 - 3 bedroom property £735
 - 4 bedroom property £864
 - 5 bedroom property £1014

- Flat Rate property £652
- 9.6 In the 2022/23 monitoring period £251,488 was collected by Fareham Borough Council from the development of new dwellings in the Borough and paid to the partnership.

New Forest Mitigation

- 9.7 Upon the advice of Natural England which stated that all residential development in Fareham that is within a 13.8km Zone of Influence (ZOI) could result in adverse recreational impacts on the New Forest SPA/SAC and Ramsar, the Council produced an Interim Mitigation Solution which took effect from 7th December 2021.
- 9.8 The Interim Solution provides mitigation for the recreational impacts to the New Forest SPA/SAC and Ramsar site. The mitigation measures set out in the Interim Solution are directed towards:
 - Providing alternative recreational opportunities in the Borough (to deflect potential visits away from the New Forest protected sites),
 - A contribution to the New Forest National Park Authority towards the provision of Strategic Access Management and Monitoring measures in the New Forest protected sites themselves
 - Accompanied monitoring of the impacts and effectiveness of mitigation measures (to provide a better understanding of the impacts of recreation on the New Forest protected sites and enabling future refinements of mitigation policies and measures)
- 9.9 Financial contributions per new dwelling (indexed annually) are collected from developments within the 13.8km ZOI. This is payable in addition to any CIL liability or other S106 contributions. For the period 1st April 2022 to the end of March 2023 the developer contribution was £253.23p per dwelling.
- 9.10 In the 2022/23 monitoring period £115,742 was collected by Fareham Borough Council from the development of new dwellings in the 13.8km zone of influence in the Borough.

Impact on water quality

- 9.11 The Council has worked with neighbouring local authorities, organisations, and private landowners to devise a mitigation solution to the nutrient issue affecting the Solent designated sites. At present, one of the main mitigation mechanisms is to take nutrient intensive agricultural land out of production to offset the nutrient loading being produced by new development. There are other mitigation solutions coming forward such as the creation of wetlands and improvement upgrades to Wastewater Treatment Works.
- 9.12 The following are some of the potential nutrient mitigation schemes available for use by developments in Fareham. The number of kilos of total nitrogen per year available for each mitigation site/solution changes frequently with the demand from development. However, the Partnership for South Hampshire (PfSH) Strategic Environmental Planning Team (SEPO) regularly monitors the supply of nutrient credits against the demand coming from house building in the Solent. The PfSH website provides more details on the supply and demand for nutrient mitigation in the Solent which includes the Borough of Fareham⁵.
 - Eastleigh Borough Council Scheme (Botley)
 - Hampshire and Isle of Wight Wildlife Trust (Isle of Wight Schemes)
 - Warnford Park Estate
 - Whitewool Stream Wetland (Meon Springs)
 - Heaton Farms (Isle of Wight)
- 9.13 As shown, there are currently five mitigation schemes available for use to mitigate development in Fareham. Authority has been given from the Council's Director of Planning and Regeneration for the Council to enter into legal agreements to secure nitrate mitigation with the following schemes:
 - Hampshire and Isle of Wight Wildlife Trust (Isle of Wight Schemes)
 - Warnford Park Estate
 - Heaton Farms
 - Whitewool Stream Wetland (Meon Springs)
- 9.14 It has not been necessary to secure a legal agreement with the Eastleigh Borough Council scheme. This is because no developer has approached the Council stating their intention to use this scheme as their mitigation option and therefore, no decision has been required to secure and enter a legal agreement with that particular mitigation provider.
- 9.15 A planning application for a wetland mitigation scheme in Titchfield, along the river Meon was approved by the Council in July 2022. Once complete, this mitigation scheme can also be used as a further option to mitigate development in Fareham.

⁵ Potential Nutrient Mitigation Schemes - Partnership for South Hampshire (push.gov.uk)

Solent Wader and Brent Geese

9.17 As the Local Plan 2037 was adopted after this AMR monitoring period, Development Management decisions were made in consideration of the policies contained in the Local Plan Parts 1 and 2. The Policy relating to Solent Waders and Brent Geese is contained within in the Adopted Fareham Local Plan 2037 and as such the policy falls outside of the scope of the monitoring framework in this AMR.

Protection of trees

9.18 As the Local Plan 2037 was adopted after this AMR monitoring period, Development Management decisions were made in consideration of the policies contained in the Local Plan Parts 1 and 2. The Policy relating to Trees Woodland and Hedgerows (NE6) is contained within in the Adopted Fareham Local plan 2037 and as such the policy falls outside of the scope of the monitoring framework in this AMR.

Green Infrastructure

- 9.19 Green Infrastructure and Open Space are often interlinked. Green Infrastructure can be defined as a 'network of integrated spaces and features, that it is multifunctional providing multiple benefits simultaneously. It includes parks, open spaces, playing fields, woodlands, street trees, allotments, private gardens, green roofs and walls, sustainable drainage systems (SuDS) and soils.
- 9.20 As the Local Plan 2037 was adopted after this AMR monitoring period, Development Management decisions were made in consideration of the policies contained in the Local Plan Parts 1 and 2. The Policy relating to Trees Woodland and Hedgerows (NE6) is contained within in the Adopted Fareham Local plan 2037 and as such the policy falls outside of the scope of the monitoring framework in this AMR.

Local Green Space

9.21 As the Local Plan 2037 was adopted after this AMR monitoring period, Development Management decisions were made in consideration of the policies contained in the Local Plan Parts 1 and 2. The Policy relating to Local Greenspace (NE11) is contained within in the Adopted Fareham Local plan 2037 and as such the policy falls outside of the scope of the monitoring framework in this AMR.

10.0 Infrastructure

Community Infrastructure Levy and Planning Obligations

- 10.1 Fareham Borough Council adopted the Community Infrastructure Levy on 1 May 2013. On 15 June 2021 the Council adopted a Revised Community Infrastructure Levy (CIL) Charging Schedule. Development permitted since 1 May 2013 has been required to pay the Levy as per the charges set out in the schedule, from the point when construction of that development starts. Alongside the CIL Charging Schedule, a guide and calculator were published by the Council to help inform developers and calculate their liability.
- 10.2 In line with Regulation 121A of the Community Infrastructure Levy (Amendment) Regulations 2019, the Council produces an annual Infrastructure Funding Statement which sets out the amount of CIL receipts collected during the monitoring year, items on which CIL has been spent on and the amount of CIL retained at the end of the monitoring year. The report is available on the Council's website: https://www.fareham.gov.uk/planning/local_plan/ifs.aspx
- 10.3 The Infrastructure Funding Statement also sets the income and expenditure associated with Section 106 Planning Obligations. Section 106 (S106) agreements are legal agreements between the Council and a developer, made at the point when planning permission is granted whereby the developer agrees to provide contributions to make the development acceptable in planning terms. Obligations are commonly made to secure highway improvements, to provide community open space, on-site affordable housing provision or off-site affordable housing contributions.

11.0 Historic Environment

- 11.1 As set out in paragraph 2.4, this AMR is considering the effectiveness of Local Plan policies in effect during 2022/23 (Local Plan Parts 1 & 2).
- 11.2 The Local Plan Part 2 Policy DSP5, Protecting and Enhancing the Historic Environment monitoring target is to limit development permitted contrary to advice from Historic England and to limit the loss of designated heritage assets.
- 11.3 There were no applications permitted in 2022/23 where the decision was made contrary to Historic England Advice and no applications permitted which resulted in the loss of a designated heritage asset.